

Message Text

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PAGE 01 STATE 134984
ORIGIN EB-07

INFO OCT-01 EUR-12 ISO-00 L-03 SSO-00 CAB-02 CIAE-00
COME-00 DODE-00 DOTE-00 INR-07 NSAE-00 EPG-02
FAA-00 INRE-00 /034 R

DRAFTED BY EB/OA:MHSTYLES:VLV
APPROVED BY EB/OA:MHSTYLES
CAB - ASIMMS

-----102203Z 027015 /62
O 102154Z JUN 77
FM SECSTATE WASHDC
TO AMEMBASSY LONDON IMMEDIATE

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E.O. 11652: N/A

TAGS: EAIR, UK

SUBJECT: US-UK CIVAIR NEGOTIATIONS: CAPACITY

1. FOLLOWING ARE TALKING POINTS PREPARED BY ART SIMMS RE
SEAT FACTOR STANDARDS FOR CAPACITY CONTROL, AS REQUESTED
BY O'MELIA:

A. APPLICATION OF A FIXED LOAD FACTOR STANDARD INEVITABLY
LEADS TO THE KIND OF MECHANICAL AND A PRIOR APPROACH TO
FIXING CAPACITY WHICH IS ENTIRELY ANTITHETICAL TO US PRIN-
CIPLES OF DOING BUSINESS AT HOME AND ABROAD. THE AIRLINES
SHOULD BE FREE TO CONDUCT THEIR BUSINESSES FREE OF GOVT
RESTRAINTS SUBJECT TO THE FORCES OF MARKETPLACE DEMAND WITH
GOVT INTERVENTION ONLY TO PREVENT DUMPING. THE CONTRARY
APPROACH LEADS TO COMPLACENT HIGH LOAD FACTOR SERVICE WITH
HIGH RATES OF TURNDOWN OF PASSENGERS, NO INCENTIVE TO HOLD
DOWN COSTS, THUS RESULTING IN HIGH FARES AND MEDIOCRE
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SERVICE. THE EXPERIENCE ON THE CONTINENT SO DEMONSTRATES

B. APPLICATION OF A LOAD FACTOR STANDARD IS A COMPLEX
PROCESS AND UNLESS APPLIED BLINDLY INVOLVES A HOST OF JUDG-
MENTS FOR WHICH STANDARDS MUST ALSO BE ESTABLISHED WITH THE
END RESULT THAT THE ENTIRE PROCESS IS BOGGED DOWN AND
IMPOSSIBLE FOR GOVTS TO CONTROL. THE LOAD FACTOR STANDARD

MUST BE LOOKED AT ON A CITY PAIR MARKET BASIS AND THE SERVICE NEEDS OR REQUIREMENTS OF CITY PAIRS DIFFER GREATLY IN DENSITY, SEASONALITY, MATURITY OF THE MARKET, COMPETITION, BUSINESS OR PLEASURE TRAFFIC, BREAKDOWN LOAD FACTORS (WHICH ARE A FUNCTION OF YIELDS AND COSTS), ETC. ALL THESE FACTORS MUST BE TAKEN INTO ACCOUNT IN ANY REASONABLE ASSESSMENT OF CAPACITY AND CAN JUSTIFY VERY DIFFERENT LOAD FACTOR STANDARDS ON A MARKET BY MARKET BASIS. ANY SCIENTIFIC APPLICATION OF A LOAD FACTOR STANDARD MUST CONSIDER AIRCRAFT TYPE AND SEATING CONFIGURATIONS AS WELL AS FREQUENCIES.

C. INJECTION OF A LOAD FACTOR STANDARD ON CAPACITY CAN LEAD DIRECTLY TO THE SAME HIGHLY-MANAGED APPROACH WHICH THE BRITISH HAVE TOUTED ON FARES. ALTHOUGH THE BRITISH WILL ARGUE THAT A RELATIVELY HIGH LOAD FACTOR STANDARD WILL ENSURE THE PROVISION OF LOW FARES, IN FACT THE MARKET MUST BE FREE IF LOW FARE INCENTIVES ARE NOT TO STAGNATE. FOR EXAMPLE, THE PRESENCE OF CHARTER CARRIERS FREE TO PROVIDE UNLIMITED CAPACITY IN THE MARKET HAS WITHOUT DOUBT RESULTED IN LOW FARES AND THE ENTRANCE OF LAKER INTO THE MARKET ON THE US FULLY COMPETITIVE PREMISE, PERMITS CARRIERS FREEDOM TO INNOVATE IN THE FARE AREA. CONTROLS DO NOT.

D. THERE IS NO PRESENT NEED FOR A LOAD FACTOR STANDARD BECAUSE THERE IS NO PRESENT REASON TO EXPECT CARRIERS TO PROVIDE EXCESS CAPACITY. BRITISH AIRWAYS 1976 NORTH LIMITED OFFICIAL USE

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ATLANTIC LOAD FACTOR EXCEEDED 60 PERCENT. THERE IS NO LONGER THE EXCESS OF EQUIPMENT IN THE US INDUSTRY THAT MAY HAVE RESULTED IN EXCESS CAPACITY IN THE PAST.

E. THE US POSITION PAPER SUBMITTED TO THE BRITISH IS A SUFFICIENT ASSURANCE THAT THIS GOVT IS COMMITTED TO PREVENT EXCESS CAPACITY IN THE FUTURE AND THE ESTABLISHMENT OF A SPECIFIC LOAD STANDARD FACTOR IS, THEREFORE, AN UNNECESSARY INTERFERENCE WITH THE CARRIERS' FLEXIBILITY IN PROVIDING THEIR SERVICES. VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CIVIL AVIATION, STANDARDS, COMMERCIAL AIRCRAFT, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 10-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE134984
Document Source: CORE
Document Unique ID: 00
Drafter: MHSTYLES:VLV
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770208-0444
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770667/aaaachds.tel
Line Count: 107
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: a46fe57e-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EB
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 14-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2190057
Secure: OPEN
Status: NATIVE
Subject: US-UK CIVAIR NEGOTIATIONS: CAPACITY
TAGS: EAIR, UK, US
To: LONDON
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/a46fe57e-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009